



GRAND HAVEN BOARD OF LIGHT AND POWER

**FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2023**



Vredeveld Haefner LLC
CPAs and Consultants

GRAND HAVEN BOARD OF LIGHT AND POWER

TABLE OF CONTENTS

	<u>PAGE</u>
FINANCIAL SECTION	
Independent Auditors' Report	1-2
Management's Discussion and Analysis	3-6
Basic Financial Statements	
Statement of Net Position	7
Statement of Revenues, Expenses, and Changes in Net Position	8
Statement of Cash Flows	9-10
Statement of Fiduciary Net Position	11
Statement of Changes in Fiduciary Net Position	12
Notes to the Financial Statements	13-28
Required Supplementary Information	
Schedule of Changes in Employers Net Pension Liability and Related Ratios – MERS Defined Benefit Plan	29
Schedule of Employer Contributions – MERS Defined Benefit Plan	30
Schedule of Changes in Employers Net OPEB Liability and Related Ratios – Defined Benefit OPEB Plan	31
Schedule of Employer Contributions – Defined Benefit OPEB Plan	32
CONTROL AND COMPLIANCE SECTION	
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	33-34



Vredeveld Haefner LLC

CPAs and Consultants
10302 20th Avenue
Grand Rapids, MI 49534
Fax (616) 828-0307

Douglas J. Vredeveld, CPA
(616) 446-7474
Peter S. Haefner, CPA
(616) 460-9388

INDEPENDENT AUDITORS' REPORT

October 27, 2023

Board of Directors
Grand Haven Board of Light and Power
Grand Haven, Michigan

Opinions

We have audited the accompanying financial statements of the Grand Haven Board of Light and Power, Grand Haven, Michigan (an enterprise and OPEB trust fund of the City of Grand Haven, Michigan) as of and for the years ended June 30, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the enterprise fund and the aggregate remaining fund information of the Grand Haven Board of Light and Power, as of June 30, 2023 and 2022, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We are required to be independent of the Grand Haven Board of Light and Power and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Grand Haven Board of Light and Power's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Grand Haven Board of Light and Power's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Grand Haven Board of Light and Power's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 6 and the benefit plan trend information on pages 29 through 32 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 27, 2023, on our consideration of the Grand Haven Board of Light and Power's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Grand Haven Board of Light and Power's internal control over financial reporting and compliance.

Uroderwald Haefner LLC

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis

As management of the Grand Haven Board of Light and Power (the Board), we offer readers of the Board's financial statements this narrative overview and analysis of the financial activities of the Board for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the financial statements and notes to the financial statements.

Financial Highlights

- Base retail rates remained unchanged in this fiscal year. The Power Supply Cost Adjustment (PSCA) was reimplemented September of 2022. Average PSCA for FY2023 was \$.0049 per Kilowatt-hour. An additional 5% was added to the Service Charge effective February of 2023 to fund the Board approved commitment to the City of Grand Haven Snowmelt Replacement Equipment Capital Cost.
- Total operating revenues increased by 2.78% with a 3% increase in retail sales revenue. Kilowatt-hour's consumption decreased 2% from the previous year. Total consumption and revenue were higher than FY2020, the BLP has not, however, returned to pre-COVID 19 Pandemic revenue. FY23 Kwh consumption remained below FY19 consumption with the primary driver being lower industrial sales.
- The BLP provides a transfer to the city of 5% of Sales. This transfer amounted was \$1,831,462 in FY2023.
- Beginning March 2020, all power is being purchased from the Michigan Public Power Agency as the BLP's Market Participant in the Midcontinent Independent System Operator (MISO) regional electric system and wholesale market. In FY2023, 22.39% of BLP energy was purchased from renewable resources.
- Fuel related expenses decreased by 5.50% in FY2023. Total Kwh purchased decreased however, the price per Kwh increased 15.49% to \$.06545 per Kilowatt-hour on average.
- Environmental remediation and mitigation are underway on the Sims's power plant property following its demolition to address coal ash deposited on-site and the property's previous uses that included use as a City Dump site. An additional \$1M has been added to the Asset Retirement Obligation liability to address these concerns. Currently the City of Grand Haven is in discussions with the State of Michigan's Environmental, Great Lakes & Energy division to determine next steps for environmental mitigation and remediation of the site.
- Deposits include \$2.5M held by the Michigan Public Power Agency (MPPA) for power purchases.
- In December of 2021, a \$25 million dollar Bond was issued using a Direct Purchase Bond instrument with Huntington Bank. The Direct Purchase was obtained with a 1.58% interest rate and 10-year maturity. The Bond can be retired at year 8 with no penalty.
- The deposit balance held at the Michigan Public Insurance Authority (MPIA) increased by \$1,092,139. A payment was made to the plan in FY2023 of \$1.2M. Insurance expense and investment returns decrease and increase this balance.
- Pension and Other Post-Employment Benefits liabilities resulted in a \$1.3M expenditure to the BLP this fiscal year. BLP is now 97% funded in their Defined Benefit plan administered by MERS.
- In December of 2020, the BLP self-funded health care fund was separated from that of the City of Grand Haven. The BLP is continuing its own self-funded plan with BCBSM as the administrator.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Board's financial statements. The Board's basic financial statements comprise two components: 1) financial statements, and 2) notes to the financial statements.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Board, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Board can be divided into two categories: proprietary funds, and fiduciary funds.

Proprietary funds. The Board maintains one enterprise fund (considered to be a major fund) that is utilized to account for the operations of the Grand Haven Board of Light and Power.

The *Statements of Net Position* presents information on all of the Board's assets, deferred outflows, liabilities and deferred inflows with the difference between reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Board is improving or deteriorating.

The *Statement of Revenues, Expenses and Changes in Net Position* presents information showing how the Board's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused compensated absences, accrued interest, etc.).

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The Board's OPEB trust fund accounts for resources accumulated and disbursed to provide other post-employment benefits to eligible past employees. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the financial statements. The notes provide additional information that is essential for a full understanding of the data provided in financial statements.

Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of the Board's financial position. In the case of the Board, assets exceeded liabilities by \$48,794,257 at the close of the most recent fiscal year.

A portion of the Board's net position reflects unrestricted net position which is available for future operation while a more significant portion of net position is invested in capital assets (e.g., land, buildings, vehicles and equipment), less any related debt used to acquire those assets that is still outstanding. The Board uses these capital assets to provide services to customers; consequently, these assets are *not* available for future spending. Although the Board's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Net Position		
	<u>2023</u>	<u>2022</u>
Current and other assets	\$56,716,734	\$58,621,981
Capital assets	37,266,884	34,506,293
Total assets	93,983,618	93,128,274
Deferred outflows of resources	4,710,039	1,669,944
Other liabilities	5,599,859	5,954,865
Long-term liabilities	44,270,614	40,957,195
	49,870,473	46,912,060
Deferred inflows of resources	28,927	3,381,069
Net position		
Net Investment in capital assets	27,893,672	28,730,966
Restricted for revenue bond retirement	1,379,330	1,365,468
Unrestricted	19,521,255	14,408,655
	\$48,794,257	\$44,505,089

The total net position of the Board at June 30, 2023 is \$48,794,257; however, \$27,893,672 and \$1,379,330 represent net investment in capital assets and net position restricted for revenue bond retirement respectively.

Changes in Net Position		
	<u>2023</u>	<u>2022</u>
Operating revenue	\$37,277,367	\$36,202,055
Operating expenses	30,763,023	26,799,890
Operating income (loss)	6,514,353	9,402,165
Nonoperating revenues (expense)	(393,723)	(11,412,347)
Change in net position before transfers	6,120,630	(2,010,182)
Transfers to the City of Grand Haven	1,831,462	1,789,553
Change in net position	4,289,168	(3,799,735)
Net position-beginning of year	44,505,089	48,304,824
Net position-end of year	\$48,794,257	\$44,505,089

Capital Asset and Debt Administration

Capital assets. The Board's investment in capital assets as of June 30, 2023, amounted to \$37,266,884 (net of accumulated depreciation).

Significant capital purchases during the year consisted primarily of equipment upgrades, replacements and construction projects.

The Board's capital assets net of accumulated depreciation are summarized as follows:

Land	\$ 78,849
Construction in progress	1,060,098
Depreciable capital assets, net	<u>36,127,937</u>
Total	<u>\$37,266,884</u>

Additional information on the Board's capital assets can be found in Note 3 of these financial statements.

Debt. At the end of the current fiscal year, the Board had total debt outstanding (issued in fiscal year 2023) as follows:

Bond payable	<u>\$22,700,000</u>
--------------	----------------------------

Additional information on the Board's long-term debt can be found in Note 4 of these financial statements.

Requests for Information

This financial report is designed to provide interested individuals including citizens, property owners, customers, investors and creditors with a general overview of the Board's finances and to show the Board's accountability for the money it receives. If you have questions or need additional financial information, please contact the Board's Accounting and Finance Manager, 616-846-6250

BASIC FINANCIAL STATEMENTS

GRAND HAVEN BOARD OF LIGHT AND POWER

STATEMENT OF NET POSITION

JUNE 30, 2023 and 2022

Assets	2023	2022
Current assets		
Cash and cash equivalents	\$ 22,749,147	\$ 16,881,935
Investments	9,823,450	14,843,000
Accounts receivable	4,306,172	3,980,145
Prepaid items	-	9,917
Total current assets	<u>36,878,769</u>	<u>35,714,997</u>
Non-current assets		
Restricted cash and cash equivalents	8,801,514	12,645,703
Deposit with MPIA and MPPA	10,316,269	9,224,130
Advance to City of Grand Haven	720,182	1,037,151
Capital assets		
Land	78,849	78,849
Construction in progress	1,060,098	412,889
Depreciable capital assets, net	<u>36,127,937</u>	<u>34,014,555</u>
Total non-current assets	<u>57,104,849</u>	<u>57,413,277</u>
Total assets	<u>93,983,618</u>	<u>93,128,274</u>
Deferred outflows of resources		
Pension related	4,632,883	1,502,593
OPEB related	<u>77,156</u>	<u>167,351</u>
Total deferred outflows of resources	<u>4,710,039</u>	<u>1,669,944</u>
Liabilities		
Current liabilities		
Accounts payable	1,740,095	1,898,824
Accrued liabilities	395,781	749,196
Customer deposits	904,831	855,697
Due to City of Grand Haven	159,152	151,148
Current portion of long-term debt	<u>2,400,000</u>	<u>2,300,000</u>
Total current liabilities	<u>5,599,859</u>	<u>5,954,865</u>
Long-term liabilities		
Accrued compensated absences	279,360	299,475
Asset retirement obligation	16,889,004	16,132,201
Net pension liability	6,301,362	1,186,594
Net OPEB liability	500,888	638,925
Bonds payable, net of current portion	<u>20,300,000</u>	<u>22,700,000</u>
Total long-term liabilities	<u>44,270,614</u>	<u>40,957,195</u>
Total liabilities	<u>49,870,473</u>	<u>46,912,060</u>
Deferred inflows of resources		
Pension related	-	3,285,074
OPEB related	<u>28,927</u>	<u>95,995</u>
Total deferred inflows of resources	<u>28,927</u>	<u>3,381,069</u>
Net position		
Net investment in capital assets	27,893,672	28,730,966
Restricted for revenue bond retirement	1,379,330	1,365,468
Unrestricted	<u>19,521,255</u>	<u>14,408,655</u>
Total net position	<u>\$ 48,794,257</u>	<u>\$ 44,505,089</u>

The accompanying notes are an integral part of these financial statements.

GRAND HAVEN BOARD OF LIGHT AND POWER

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Operating revenue		
Residential sales	\$ 12,850,114	\$ 12,599,200
Commercial sales	10,308,349	9,997,640
Industrial sales	12,283,447	11,778,174
Municipal sales	1,007,333	939,070
Public street and highway lighting	340,330	376,312
Thermal energy	10,616	14,015
Penalties	108,407	112,550
Rental income	48,577	51,853
Other	320,203	399,640
Total operating revenue	<u>37,277,376</u>	<u>36,268,454</u>
Operating expense		
Wholesale power net	19,034,752	16,841,880
Distribution	5,242,758	5,095,881
Customer accounts	704,565	824,027
Administrative	2,491,816	1,999,561
Change in pension and benefit costs	1,302,851	146,947
Depreciation	1,986,281	1,891,594
Total operating expense	<u>30,763,023</u>	<u>26,799,890</u>
Operating income (loss)	<u>6,514,353</u>	<u>9,468,564</u>
Non-operating revenue (expense)		
Interest income	614,684	5,418
Interest income including MPIA insurance reserve	332,288	(855,531)
Interest expense	(376,830)	(482,068)
Asset retirement expense	(1,000,000)	(7,540,000)
Gain (loss) on disposal/demolition	36,135	(2,606,565)
Total non-operating revenue (expense)	<u>(393,723)</u>	<u>(11,478,746)</u>
Changes before transfers	6,120,630	(2,010,182)
Transfers to City of Grand Haven	<u>(1,831,462)</u>	<u>(1,789,553)</u>
Changes in net position	4,289,168	(3,799,735)
Net position, beginning of year	<u>44,505,089</u>	<u>48,304,824</u>
Net position, end of year	<u>\$ 48,794,257</u>	<u>\$ 44,505,089</u>

The accompanying notes are an integral part of these financial statements.

GRAND HAVEN BOARD OF LIGHT AND POWER

STATEMENT OF CASH FLOWS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Cash flows from operating activities		
Receipts from customers and users	\$ 37,000,483	\$ 36,371,716
Payments to employees	(8,912,197)	(8,471,165)
Payments to suppliers	(22,541,837)	(17,910,787)
Net cash provided by (used in) operating activities	<u>5,546,449</u>	<u>9,989,764</u>
Cash flows from non-capital financing activities		
Purchase of other assets	-	(32,037)
Transfers to City of Grand Haven	(1,823,458)	(1,789,894)
Net cash provided by (used in) non-capital financing activities	<u>(1,823,458)</u>	<u>(1,821,931)</u>
Cash flows from capital and related financing activities		
Interest expense paid on long-term debt	(412,556)	(267,013)
Issuance of bonds	-	25,000,000
Principal paid	(2,300,000)	(13,291,700)
Asset retirement	9,572	(651,744)
Acquisitions of capital assets	(4,963,506)	(2,977,356)
Net cash provided by (used in) capital and related financing activities	<u>(7,666,490)</u>	<u>7,812,187</u>
Cash flows from investing activities		
Purchases of investments	(9,794,173)	(14,843,000)
Sales of investments	14,813,723	-
Interest received	946,972	(850,113)
Net cash provided by (used in) investing activities	<u>5,966,522</u>	<u>(15,693,113)</u>
Net increase (decrease) in cash and cash equivalents	2,023,023	286,907
Cash and cash equivalents, beginning of year	<u>29,527,638</u>	<u>29,240,731</u>
Cash and cash equivalents, end of year	<u>\$ 31,550,661</u>	<u>\$ 29,527,638</u>

(continued)

GRAND HAVEN BOARD OF LIGHT AND POWER

STATEMENT OF CASH FLOWS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Cash flows from operating activities		
Operating income (loss)	\$ 6,514,353	\$ 9,402,165
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities		
Depreciation	1,986,281	1,891,594
Other revenue	-	66,399
Net pension liability	5,114,768	(3,263,519)
Deferred outflows for pensions	(3,130,290)	(75,037)
Deferred inflows for pensions	(3,285,074)	2,807,396
Net OPEB liability	(138,037)	(416,762)
Deferred outflows for OPEB	90,195	(14,366)
Deferred inflows for OPEB	(67,068)	20,077
Due from city of Grand Haven	316,969	733,055
Change in operating assets and liabilities which provided (used) cash		
Receivables	(326,027)	62,607
Prepaid and other assets	9,917	3,681
Deposits with others	(1,092,139)	(543,213)
Accounts payable	(158,729)	(605,512)
Accrued liabilities	(317,689)	(56,345)
Customer deposits	49,134	40,655
Compensated absences	(20,115)	(63,111)
Net cash provided by (used in) operating activities	<u>\$ 5,546,449</u>	<u>\$ 9,989,764</u>

(concluded)

The accompanying notes are an integral part of these financial statements.

GRAND HAVEN BOARD OF LIGHT AND POWER

FIDUCIARY FUNDS *STATEMENT OF FIDUCIARY NET POSITION*

JUNE 30, 2023

	<u>OPEB Trust Fund</u>
Assets	
Investments	
MERS - Total Market Portfolio	\$ <u>634,954</u>
Total assets	<u>634,954</u>
Liabilities	
Accounts payable	<u>-</u>
Total liabilities	<u>-</u>
Net Position	
Restricted for pension and other post-employment benefits	\$ <u>634,954</u>

The accompanying notes are an integral part of these financial statements.

GRAND HAVEN BOARD OF LIGHT AND POWER

FIDUCIARY FUNDS *STATEMENT OF CHANGES IN FIDUCIARY NET POSITION*

FOR THE YEAR ENDED JUNE 30, 2023

	OPEB Trust Fund
Additions	
Contributions	
Employer	\$ 244,837
Investment income:	
Net appreciation (depreciation) in fair value of investments	44,113
Investment expense	(1,117)
Net investment income	42,996
Total additions	287,833
Deductions	
Health insurance premiums	(244,837)
Changes in net position	42,996
Net position, beginning of year	591,958
Net position, end of year	\$ 634,954

The accompanying notes are an integral part of these financial statements.

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Grand Haven Board of Light and Power (the Board) conform to generally accepted accounting principles as applicable to governments. The following is a summary of the significant policies.

Reporting Entity

The Board is made up of an Enterprise fund and an other post-employment benefit trust fund of the City of Grand Haven, Michigan (the City). It operates under the direction of 5 elected Board Members as prescribed in the City Charter. The Board provides electric services to users in the City of Grand Haven and portions of the surrounding area.

As provided by generally accepted accounting principles, the financial statements of the Grand Haven Board of Light and Power exclude the funds of the City of Grand Haven and applicable component units of the City of Grand Haven. There are no component units to be included. The criteria for including a component unit include significant operational or financial relationships with the Board.

Measurement Focus and Basis of Accounting

The financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The Board distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Board's principal ongoing operations. The principal operating revenues of the Board are charges for services. Operating expenses of the Board include the cost of electricity purchases, transmission and distribution, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Board's policy to use restricted resources first, then unrestricted resources as they are needed.

Cash and Cash Equivalents

For the purpose of the statement of cash flows, the Board considers all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

Investments

Investments are recorded at fair value.

City policy and state statutes authorize the Board to invest in:

- a. Bond, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- b. Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- c. Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- d. Banker's acceptances of United States banks.
- e. Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- f. Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- g. External investment pools as authorized by Public Act 20 as amended.
- h. The other post-employment benefit plan fund may also invest in corporate debt and equity securities.

Receivables

All receivables are reported at their net value. Allowance for uncollectible receivables was immaterial at year end.

Prepaid Items

The Board made payment prior to year-end for services that will be performed in the next fiscal year. In these situations, the Board records an asset to reflect the investment in future services.

Deposits with MPIA and MPPA

These deposits consist primarily of balances on account which will be returned or utilized for future purchases.

Advance to City of Grand Haven

The balance presented as advance to City of Grand Haven includes \$720,182 expended by the Board on equipment and system components to produce and provide heat to the City of Grand Haven's downtown snow melt system.

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

Capital Assets

Capital assets are stated at cost and include items defined by the Board as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at fair value (the price that would be paid to acquire an asset with an equivalent service potential in an orderly market transaction) on the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Depreciation on capital assets is computed using the straight-line method over the following estimated useful lives:

	Years
General plant	5-30
Transmission and distribution	5-33

Deferred outflows/inflows of resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Board has items that qualify for reporting in this category related to the net pension and net OPEB liabilities which is discussed in notes 5 and 6.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Board has items that qualify for reporting in this category related to the net pension and net OPEB liabilities which is discussed in notes 5 and 6.

Compensated absences

Eligible employees are permitted to accumulate paid time off benefits in varying amounts based on length of service and other established criteria. Paid time off is accrued when incurred in the Board's financial statements.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Municipal Employees Retirement System (MERS) of Michigan and additions to/deductions from MERS' fiduciary net position have been determined on the same basis as they are reported by MERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

2. CASH AND CASH EQUIVALENTS AND INVESTMENTS

Cash and cash equivalents and investments consist of the following at June 30, 2023:

	Enterprise Fund	OPEB Fund	Total
Cash and cash equivalents	\$22,749,147	\$ -	\$22,749,147
Restricted cash and cash equivalents	8,801,514	-	8,801,514
Investments	9,823,450	634,954	10,458,404
Total	\$41,374,111	\$634,954	\$42,009,065

The deposits are in financial institutions located in Michigan in varying amounts. State policy limits the Board's investing options to financial institutions located in Michigan. All accounts are in the name of the City of Grand Haven. They are recorded in the Board's records at fair value. Interest is recorded when earned.

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Board's deposits may not be returned. State law does not require, and the Board does not have, a policy for deposit custodial credit risk. Insurance coverage pertains to all deposits of the City of Grand Haven; hence, the specific coverage pertaining to the Board's deposits, if any, is not readily determinable. As of year-end the Board had total bank balances of \$31,672,063 that may be exposed to custodial credit risk.

Investments

As of year-end, the Board had the following deposits and investments:

	<u>Maturity</u>	<u>Fair Value</u>	<u>Rating</u>	<u>Source</u>
U.S. Treasury bills	9/21/23	\$ 4,942,600	Not applicable	N/A
U.S. Treasury bills	12/14/23	4,880,850	Not applicable	N/A
MERS - Total Market	N/A	634,954	Unrated	N/A
		<u>\$10,458,404</u>		

The Board categorizes its fair value measurements of investments within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Board has the following recurring fair value measurements as of year-end.

- The Board's U.S. Treasury bills are valued using quoted market prices (Level 1 inputs).
- MERS total market portfolio is valued using a pricing model utilizing observable fair value measures and other observable inputs (Level 2 inputs).
- The Board does not have any investments that report fair value based on significant unobservable inputs (Level 3 inputs).

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

Investment and deposit risk

Interest Rate Risk. State law limits the allowable investments and the maturities of some of the allowable investments as identified in Note 1, the summary of significant accounting policies. The Board's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The maturity date for each type of investment is identified above for investments held at year-end.

Credit Risk. State law limits investments to specific government securities, certificates of deposit and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds and qualified external investment pools as identified in Note 1, the summary of significant accounting policies. The investment policy does not have specific limits in excess of state law on investment credit risk. The rating for each investment is identified above for investments held at year end.

Custodial Credit Risk - Investments. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Board will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require, and the Board does not have, a policy for investment custodial credit risk. Of the above \$10,458,404 of investments, the Board has a custodial credit risk of \$9,823,450 because the related securities are uninsured, unregistered and held by the government's brokerage firm which is also the counterparty for these particular securities. Custodial credit risk for the MERS total market portfolio cannot be determined as it does not consist of specifically identifiable securities.

Concentration of Credit Risk. State law limits allowable investments but does not limit concentration of credit risk as identified in Note 1, the summary of significant accounting policies. The Board's investment policy does not have specific limits in excess of state law on concentration of credit risk. All investments held at year-end are reported above.

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

3. CAPITAL ASSETS

Capital asset activity for the year was as follows:

	<u>Balance July 1, 2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance June 30, 2023</u>
Capital assets, not being depreciated				
Land	\$ 78,849	\$ -	\$ -	\$ 78,849
Construction in progress	412,889	4,963,505	4,316,296	1,060,098
Total capital assets, not being depreciated	491,738	4,963,505	4,316,296	1,138,947
Capital assets, being depreciated				
Transmission and distribution	60,809,350	4,308,650	1,249,415	63,868,585
General plant	2,570,404	7,647	-	2,578,051
Total capital assets, being depreciated	63,379,754	4,316,297	1,249,415	66,446,636
Less accumulated depreciation for:				
Transmission and distribution	28,171,184	1,858,541	1,032,781	28,996,944
General plant	1,194,015	127,740	-	1,321,755
Total accumulated depreciation	29,365,199	1,986,281	1,032,781	30,318,699
Net capital assets, being depreciated	34,014,555	2,330,016	216,634	36,127,937
Capital assets, net	\$34,506,293	\$7,293,521	\$4,532,930	\$37,266,884

4. LONG-TERM DEBT

The following is a summary of the debt transactions of the Board for the year:

	<u>Balance July 1, 2022</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance June 30, 2023</u>	<u>Due Within One Year</u>
*Series 2021A Revenue Bonds (private placement) \$25,000,000. Payments due in semiannual installments ranging from \$2,300,000 to \$2,700,000 beginning July 1, 2022 through January 1, 2032; interest at 1.58%	\$25,000,000	\$ -	\$2,300,000	\$22,700,000	\$2,400,000
Compensated absences	299,475	-	20,115	279,360	-
Total	\$25,299,475	\$ -	\$2,320,115	\$22,979,360	\$2,400,000

The Board has pledged the following for repayment of the revenue bonds: proceeds of bonds to be issued, income derived from rates charged for services, facilities, and commodities furnished by the Board and earnings on investments and Board assets.

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

Future minimum payments on the long-term debt as of June 30, 2023 are as follows:

Year Ending June 30	Business-type Activities	
	Principal	Interest
2024	\$ 2,400,000	\$ 358,660
2025	2,400,000	320,740
2026	2,400,000	282,820
2027	2,500,000	244,900
2028	2,500,000	205,400
2029-2032	10,500,000	417,120
Total	\$22,700,000	\$1,829,640

5. RETIREMENT PLANS

Defined Benefit Pension Plan

Plan Description

The Board participates in the Municipal Employees Retirement System (MERS) of Michigan a defined benefit and hybrid plan providing certain retirement, disability and death benefits to plan members and beneficiaries. MERS is an agent multiple employer, statewide public employee pension plan established by the Michigan Legislature under Public Act 135 of 1945 and administered by a nine member Retirement Board. MERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained accessing the MERS website at www.mersofmich.com.

Benefits Provided

Pension benefits approved by the Board are provided to all full-time participating employees hired before 7/1/17 based on division/bargaining unit. The plan is closed to new Board employees. Benefits provided include a multiplier of 2.25 times final average compensation. Vesting period of 6 years. Normal retirement age is 60 with early retirement at 50 to 55 with from 15 to 25 years of service. Final average compensation is calculated based on a 3 year average.

Membership of the defined benefit plan consisted of the following at the date of the latest actuarial valuation (December 31, 2022):

Active plan members	23
Inactive employees or beneficiaries currently receiving benefits	70
Inactive employees entitled but not yet receiving benefits	20
Total	113

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

Contributions

The Board is required to contribute at an actuarially determined rate, which for the current year was \$78,528 per month depending on position and classification. Participating employees are required to contribute from 10% of covered payroll to the Plan based on position and classification. The contribution requirements of the Utility are established and may be amended by the MERS Retirement Board. The contribution requirements of employees are established and may be amended by labor agreements.

Net Pension Liability

The Board's net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an annual actuarial valuation as of that date.

The total pension liability in the December 31, 2022 annual actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation: 2.5%

Salary Increases: base wage inflation of 3.00% annually

Investment rate of return: 7.00%, net of investment expense, including inflation

Mortality rates used for non-disabled plan member were based on 106% of PubG-2010 tables with future mortality improvements using MP-2019 scale applied fully generationally from the Pub-2010 base year of 2010. Mortality rates used for disabled plan member were based on PubNS-2010 Disabled Retiree Tables.

The actuarial assumptions used in the valuation were based on the results of the 2018 actuarial experience study first used in the December 31, 2020 valuation.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>	<u>Expected Money Weighted Rate of Return*</u>
Global Equity	60.0%	4.50%	2.70%
Global Fixed Income	20.0%	2.00%	0.40%
Private Investments	20.0%	7.00%	1.40%
Inflation			2.50%
Administrative fee			0.25%
Discount rate			7.25%

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

Discount rate. The discount rate used to measure the total pension liability is 7.25%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a)-(b)
Balance at December 31, 2021	\$45,286,889	\$44,100,296	\$1,186,593
Changes for the Year:			
Service cost	356,420	-	356,420
Interest	3,189,558	-	3,189,558
Change in benefits	-	-	-
Differences between expected and actual experience	339,916	-	339,916
Change in assumptions	-	-	-
Contributions: employer	-	3,133,328	(3,133,328)
Contributions: employee	-	223,524	(223,524)
Net investment income	-	(4,503,490)	4,503,490
Benefit payments, including refunds	(2,942,376)	(2,942,376)	-
Administrative expense	-	(82,236)	82,236
Other changes	1	-	1
Net changes	943,519	(4,171,250)	5,114,769
Balance at December 31, 2022	\$46,230,408	\$39,929,046	\$6,301,362

Sensitivity of the Net Pension Liability to Changes in the Discount Rate.

The following presents the net pension liability of the employer, calculated using the discount rate of 7.25%, as well as what the employer's net pension liability would be using a discount rate that is 1 percentage point lower (6.25%) or higher (8.25%) than the current rate.

	1% Decrease	Current Discount rate	1% Increase
Total pension liability	\$51,721,709	\$46,230,408	\$41,679,125
Fiduciary net position	39,929,046	39,929,046	39,929,046
Net pension liability	\$11,792,663	\$ 6,301,362	\$ 1,750,079

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions

For the year ended June 30, 2023 the Board recognized pension expense of \$1,641,740. The Board reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences in experience	\$ 169,958	\$ -
Differences in assumptions	-	-
(Excess) deficit investment returns	3,991,757	-
Contributions subsequent to the measurement date*	471,168	-
Total	<u>\$4,632,883</u>	<u>\$ -</u>

* The amount reported as deferred outflows of resources resulting from the contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability for the fiscal year ending 2024.

Amounts reported as deferred outflows and inflows of resources related to City pensions (excluding contributions subsequent to the measurement date) will be recognized in pension expense as follows:

2024	\$ 656,162
2025	826,543
2026	1,136,449
2027	1,542,561
Thereafter	-
Total	<u>\$4,161,715</u>

Defined Contribution Plan (401a Plan)

The Board provides a defined contribution pension plan (the Plan) that provides pension benefits to all participating full-time employees. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are required to contribute 4% and the Board contributes 8% of each participant's compensation to the Plan. The Board's contributions are fully vested after four years of service. During the year employees contributed \$82,263 and the Board contributed \$164,525 to the plan.

6. POST-EMPLOYMENT BENEFITS

Plan Description

The Board participates in a single-employer defined benefit healthcare plan (the Retiree Health Plan). The plan provides health insurance premiums for retirees and their beneficiaries, which are advance-funded on a discretionary basis. Benefit provisions are established through the pension ordinance and negotiations between the Board and bargaining units and employee groups. The plan was closed to employees hired subsequent to September 30, 2013. The Retiree Health Plan does not issue a publicly available financial report and a legal trust has been established for the plan. The method used to determine the actuarial valuation of assets is market. There are no long-term contracts for contributions to the Plan. The plan has no legally required reserves.

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

Benefits provided

In accordance with the collective bargaining agreements, retirees receive an employer-paid benefit toward health and life insurance premiums for the retiree and spouse. For employees hired before October 1, 2013 the Plan pays from 75% to 80% of the premium payment until age 65 and 0-10% thereafter.

Membership of the Plan consisted of the following at the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	20
Covered spouses	0
Active plan members	<u>24</u>
Total	<u><u>44</u></u>

Net OPEB Liability

The net OPEB liability was based on an actuarial valuation as of June 30, 2022 rolled forward to June 30, 2023. The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation: 2.5 %

Salary Increases: 3.0%

Investment rate of return: 7.0% including inflation

Healthcare cost trend rates: Pre-Medicare: 7.25% graded down 0.25% to an ultimate rate of 4.5%; post Medicare: 5.5% graded down by .25% to an ultimate rate of 4.5%

Mortality: Public general 2010 Employee and Healthy Retiree, Headcount weighted, MP-2021 improvement scale

An actuarial experience study was not conducted as the plan has fewer than 100 members.

The long-term expected rate of return on OPEB plan investments was determined using a building-block model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Expected Rate of Return</u>
Global Equity	60.0%	4.50%
Global Fixed Income	20.0%	2.00%
Private Equity	20.0%	7.00%
Cash	0.0%	0.00%

The Board, as plan sponsor and investment fiduciary, has chosen for the Plan an asset mix intended to meet or exceed a long-term rate of return of 7.00%.

Concentrations. 100% of the Plan's investments are invested in the MERS total market portfolio.

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

Rate of return. For the year ended June 30, 2023, the annual money-weighted rate of return on investments, net of investment expense, was 7.2 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Discount rate. The discount rate used to measure the total OPEB liability is 7.00%. The projection of cash flows used to determine the discount rate assumes that employer will pay the annual insurance benefit costs from operating funds until the plan is fully funded.

Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Changes in the Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Balance at June 30, 2022	\$1,230,883	\$591,958	\$638,925
Changes for the Year:			
Service cost	14,854	-	14,854
Interest	78,633	-	78,633
Change in benefits	-	-	-
Differences between expected and actual experience	44,149	-	44,149
Change in assumptions	12,160	-	12,160
Contributions to OPEB trust	-	-	-
Benefits paid from general operating funds	-	244,837	(244,837)
Net investment income	-	44,113	(44,113)
Benefit payments, including refunds	(244,837)	(244,837)	-
Administrative expense	-	(1,117)	1,117
Other changes	-	-	-
Net changes	(95,041)	42,996	(138,037)
Balance at June 30, 2023	\$1,135,842	\$634,954	\$500,888

Sensitivity of the Net OPEB Liability to changes in the discount rate.

The following presents the net OPEB liability of the employer, calculated using the discount rate of 7.00%, as well as what the employer's net OPEB liability would be using a discount rate that is 1 percentage point lower (6.00%) or higher (8.00%) than the current rate.

	1% Decrease	Current Discount rate	1% increase
Total OPEB liability	\$1,191,529	\$1,135,842	\$1,085,058
Fiduciary net position	634,954	634,954	634,954
Net OPEB liability	\$556,575	\$500,888	\$450,104

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

Sensitivity of the Net OPEB Liability to changes in the healthcare cost trend rates.

The following presents the net OPEB liability of the employer, calculated using the healthcare cost trend rate, as well as what the employer's net OPEB liability would be using a healthcare cost trend rate that is 1 percentage point lower (6.25%) or higher (8.25%) than the current rate.

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
Total OPEB liability	\$1,067,159	\$1,135,842	\$1,213,202
Fiduciary net position	634,954	634,954	634,954
Net OPEB liability	\$ 432,205	\$ 500,888	\$ 578,248

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2023 the employer recognized OPEB expense of \$129,927. The employer reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences in experience	\$22,044	\$28,927
Differences in assumptions	32,807	-
Excess(deficit) investment returns	22,305	-
Total	\$77,156	\$28,927

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

2024	\$30,109
2025	(1,175)
2026	19,838
2027	(543)
2028	-
Thereafter	-
Total	\$48,229

Defined Contribution Plan (MERS Healthcare Savings Program)

The Board provides a defined contribution post-employment benefit plan (the Plan) that provides a health care saving account to eligible employees hired after September 30, 2008. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are required to participate immediately upon employment. Employees are required to contribute 1% and the Board contributes 2% of each participant's compensation to the Plan. The Board's contributions are fully vested after five years of service. During the year employees contributed \$31,368 and the Board contributed \$55,077 to the plan.

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

7. RISK MANAGEMENT

The Board is self-insured for employees' health benefits. The claims liability of \$14,000 reported at June 30, 2023 is based on the requirements of the Governmental Accounting Standards Board, which requires that a liability for claims be reported if it is probable that a liability has been incurred and the amount of the liability can be reasonably estimated.

An excess coverage insurance policy covers claims in excess of \$70,000 per covered individual with a 125% aggregate. 2021 was the first year of self-insurance of employees' health benefits by the Board. The liability at the end of the year included claims already incurred and reported as well as an estimate for claims incurred but not reported. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors. Settled claims have not exceeded insurance coverage in the history of the self-insurance program.

The changes in the claims liability for the years ended June 30, 2023 was as follows:

<u>Year</u>	<u>Beginning of Year Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>End of Year Liability</u>
2023	\$40,813	\$1,048,756	\$1,075,569	\$14,000
2022	21,678	1,123,671	1,104,536	40,813

The Board is exposed to various risks related to liability, damage, or loss for which it participated in the creation of a self-insurance program known as the Michigan Professional Insurance Authority (MPIA). The MPIA was established pursuant to the State of Michigan Act 35 of 1951; Intergovernmental Contracts between Municipal Corporations.

MPIA administers an actuarially based risk management fund and utilizes such funds deposited by the Board to defend and protect the Board. MPIA has purchased commercial insurance for coverage in excess of the Board's self-insured reserve limits. MPIA assumes all risk of loss within the scope of the memorandum of coverage to the extent of the coverage limits offered by the memorandum.

Following is insurance coverage and related deductibles in effect at year end:

	<u>Deductible/Retention</u>	
	<u>2022</u>	<u>2023</u>
Property and equipment	\$50,000 - 500,000	\$50,000 - 500,000
General liability	50,000	50,000
Public officials liability	25,000	25,000
Employee benefits liability	50,000	50,000
Crime	25,000	25,000

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

The Board makes annual payment to the MPIA for administrative charges, insurance purchases and an estimated risk retention reserves. At year end the risk retention reserve balance held by the MPIA for the Board was \$7,816,269 which excluded assets set aside for estimated claims of \$86,543. The estimated claims at the end of the year included claims already incurred and reported as well as an estimate for claims incurred but not reported. Claim liabilities are calculated considering the effects of inflation and recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors. Settled claims have not exceeded insurance coverage in any of the past three years, and changes in insurance coverage are reflected above

The claims liability for the Board as reported by the MPIA for the year's ended June 30, 2023 and 2022 was \$86,543 and \$69,500, respectively. Claims adjustment expense cannot be specifically identified to each participant in the MPIA. Total claims expense reported by the MPIA for the years ended June 30, 2023 and 2022 was \$17,043 and \$0, respectively.

8. JOINT VENTURE

The Board is a member of a joint venture, the Michigan Public Power Agency (MPPA), with 16 other municipal electric systems. The MPPA was formed to undertake the planning, financing, development, acquisition, construction, improvement, operation and maintenance of projects to supply electric power and energy for present or future needs of its members. Each MPPA member is a municipal corporation organized under the laws of the State of Michigan and owns and operates a municipal electric system. Complete financial statements for the Michigan Public Power Agency can be obtained from the administrative offices at 809 Centennial Way, Lansing, Michigan 48917.

The MPPA operates various projects. The Board participates in multiple MPPA projects for generation, purchase and transmission of electricity. The dollar amount of Board's commitments for participation in the various MPPA projects of \$134,300,000 declines from a commitment maximum of approximately \$14,870,000 in 2024 to \$578,000 in 2048.

The Transmission Project was financed with initial capital contributions of 13 MPPA participants which were utilized to purchase an undivided interest in the transmission grid by the MPPA.

The Board participates in multiple MPPA renewable energy projects to meet Michigan requirements.

The Energy Services Project provides 21 MPPA participants with capacity and energy provided by third parties through the MPPA.

During the current year the Board had the following transactions with the MPPA:

Electricity purchase from/through MPPA	\$11,141,494
Payments to MPPA for electricity transmission	1,451,673
Payments to MPPA for renewable energy	3,986,315
Payments to MPPA for capacity	2,164,580
Payments to MPPA for other	354,847

9. RELATED PARTY TRANSACTIONS

City-owned facilities are users of Board electric services. The Board includes the sale of such services in its charges for services revenue and reflects balances receivable for these services as accounts receivable. The Board is required to pay five percent of gross retail sales to the City under provisions of the City Charter. The payment of the five percent of gross sales to the City is reported as transfers out to the City of Grand Haven.

GRAND HAVEN BOARD OF LIGHT AND POWER

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEARS ENDED JUNE 30, 2023 and 2022

10. LITIGATION

In the normal course of its activities, the Board is a party to various legal actions and subject to certain asserted and unasserted claims and assessments. Although some actions have been brought, the Board has not experienced significant losses or costs. The Board is of the opinion that the outcome of any pending actions will not have a material effect on the Board's financial position or results of operations.

11. ASSET RETIREMENT

The Board closed the Sims III 70 megawatt coal fired power plant in fiscal year 2020. The Board's operation of electricity generating facilities required use of fuel and ash management facilities that will require environmental remediation and mitigation under various state and federal laws. The Board has estimated the remaining cost of remediating fuel and ash management facilities at \$16,889,004 based on known costs of similar plant closures and engineering estimates.

REQUIRED SUPPLEMENTARY INFORMATION

GRAND HAVEN BOARD OF LIGHT AND POWER

DEFINED BENEFIT PENSION PLAN SCHEDULE OF CHANGES IN EMPLOYERS NET PENSION LIABILITY AND RELATED RATIOS

FOR THE YEARS ENDED JUNE 30, 2015 through 2023

	2014	2015	2016	2017	2018	2019	2020	2021	2022
Total pension liability									
Service cost	\$ 1,714,380	\$ 1,784,375	\$ 1,938,292	\$ 1,896,453	\$ 1,876,313	\$ 1,787,913	\$ 1,719,873	\$ 346,845	\$ 356,420
Interest	6,872,845	6,970,006	7,719,273	7,931,391	8,390,678	8,623,429	8,876,309	3,205,780	3,189,558
Changes in benefit terms	-	(8,167)	(27,927)	(54,797)	2,423	(25,121)	(883,918)	-	-
Difference between expected and actual experience	-	1,069,871	(1,279,520)	2,035,707	(948,030)	1,579,667	1,505,496	(826,286)	339,916
Changes in assumptions	-	4,451,385	-	-	-	4,122,188	3,919,533	1,680,863	-
Benefit payments including employee refunds	(4,522,352)	(5,086,362)	(5,306,454)	(6,048,965)	(6,066,289)	(6,669,279)	(7,437,446)	(2,256,423)	(2,942,376)
Other	-	217,812	(1)	-	(4)	(2)	1	-	1
Net change in total pension liability	4,064,873	9,398,920	3,043,663	5,759,789	3,255,091	9,418,795	7,699,848	2,150,779	943,519
Total pension liability, beginning of year	84,711,200	88,776,073	98,174,993	101,218,656	106,978,445	110,233,536	119,652,331	43,136,110	45,286,889
Total pension liability, end of year	\$ 88,776,073	\$ 98,174,993	\$ 101,218,656	\$ 106,978,445	\$ 110,233,536	\$ 119,652,331	\$ 127,352,179	\$ 45,286,889	\$ 46,230,408
Plan Fiduciary Net Position									
Contributions-employer	\$ 1,230,140	\$ 1,351,197	\$ 1,528,835	\$ 6,969,429	\$ 2,803,011	\$ 2,096,764	\$ 6,530,362	\$ 1,062,160	\$ 3,133,328
Contributions-employee	1,017,387	1,188,014	1,399,568	1,649,872	1,583,711	1,619,918	1,519,254	233,792	223,524
Net investment income	4,384,730	(1,056,807)	7,662,061	9,637,326	(3,336,775)	10,759,791	10,939,329	5,038,183	(4,503,490)
Benefit payments including employee refunds	(4,522,352)	(5,086,362)	(5,306,454)	(6,048,965)	(6,066,289)	(6,669,279)	(7,437,446)	(2,256,423)	(2,942,376)
Administrative expense	(160,769)	(155,709)	(151,314)	(152,492)	(164,445)	(185,343)	(174,529)	(63,315)	(82,236)
Net change in plan fiduciary net position	1,949,136	(3,759,667)	5,132,696	12,055,170	(5,180,787)	7,621,851	11,376,970	4,014,397	(4,171,250)
Plan fiduciary net position, beginning of year	69,855,871	71,805,007	68,045,340	73,178,036	85,233,206	80,052,419	87,674,270	40,085,898	44,100,296
Plan fiduciary net position, end of year	\$ 71,805,007	\$ 68,045,340	\$ 73,178,036	\$ 85,233,206	\$ 80,052,419	\$ 87,674,270	\$ 99,051,240	\$ 44,100,296	\$ 39,929,046
Employer net pension liability	\$ 16,971,066	\$ 30,129,653	\$ 28,040,620	\$ 21,745,239	\$ 30,181,117	\$ 31,978,061	\$ 28,300,939	\$ 1,186,593	\$ 6,301,362
Employer net pension liability reported by Grand Haven Board of Light and Power **	\$ 6,141,039	\$ 12,039,809	\$ 11,524,695	\$ 4,196,831	\$ 4,941,117	\$ 7,520,756	\$ 4,450,113	N/A	N/A
Plan fiduciary net position as a percentage of the total pension liability	81%	69%	72%	80%	73%	73%	78%	97%	86%
Covered employee payroll	\$ 11,071,127	\$ 11,535,426	\$ 12,103,488	\$ 11,544,999	\$ 11,230,904	\$ 10,471,556	\$ 9,766,065	\$ 2,164,742	\$ 2,084,285
Employer's net pension liability as a percentage of covered employee payroll	153%	261%	232%	188%	269%	305%	290%	55%	302%

Notes to schedule:

**The above schedule provides information for the City of Grand Haven plan as a whole through 2020 with the exception of this item.

The Grand Haven Board of Light and Power defined benefit pension plan was split from, and is presented separately from, the City plan beginning in 2021.

Above data is based on a measurement date of December 31.

GRAND HAVEN BOARD OF LIGHT AND POWER

DEFINED BENEFIT PENSION PLAN SCHEDULE OF EMPLOYER CONTRIBUTIONS

FOR THE YEARS ENDED JUNE 30, 2015 through 2023

Fiscal Year end	Actuarially determined contributions **	Contributions in relation to the actuarially determined contribution **	Contribution deficiency (excess) **	Covered employee payroll **	Contributions as a percentage of covered employee payroll **
6/30/2015	\$ 542,904	\$ 542,904	\$ -	\$ 4,672,250	12%
6/30/2016	582,225	582,225	-	4,689,604	12%
6/30/2017	688,049	688,049	-	5,733,742	12%
6/30/2018	657,368	5,657,368	(5,000,000)	4,265,218	133%
6/30/2019	525,540	1,525,540	(1,000,000)	3,771,656	40%
6/30/2020	525,804	753,552	(227,748)	3,188,749	24%
6/30/2021	960,000	4,960,000	(4,000,000)	3,692,923	134%
6/30/2022	832,788	1,324,320	(491,532)	2,351,628	56%
6/30/2023	991,534	2,991,534	(2,000,000)	2,239,798	134%

Notes to schedule

Actuarial cost method	Entry Age
Amortization method	Level percentage of payroll, open
Remaining amortization period	16 years
Asset valuation method	5 year smoothed (10 year smoothing 2014)
Inflation	2.5% (3.5% 2014)
Salary increases	3.00% (3.75% for 2015 through 2019)
Investment rate of return	7.0% (7.35 through 2020, 7.75% for 2015 through 2019)
Retirement age	Varies depending on plan adoption
Mortality	50% female/ 50% male RP-2014 mortality table

Notes to schedule:

**The above schedule provides information for the City of Grand Haven plan as a whole through 2020 with the exception of this item.

The Grand Haven Board of Light and Power defined benefit pension plan was split from, and is presented separately from, the City plan for 2021.

GRAND HAVEN BOARD OF LIGHT AND POWER

DEFINED BENEFIT OPEB PLAN SCHEDULE OF CHANGES IN EMPLOYERS NET OPEB LIABILITY AND RELATED RATIOS

FOR THE YEARS ENDED JUNE 30, 2017 through 2023

	2017	2018	2019	2020	2021	2022	2023
Total OPEB liability							
Service cost	\$ 52,122	\$ 49,554	\$ 42,889	\$ 46,820	\$ 43,640	\$ 15,611	\$ 14,854
Interest	456,376	456,247	556,550	623,499	593,625	113,978	78,633
Changes in benefit terms	-	-	-	(34,994)	-	-	-
Difference between expected and actual experience	79,952	1,015,790	141,760	(101,970)	(75,976)	(42,424)	44,149
Change on plan terms	-	-	-	-	-	(334,645)	-
Changes in assumptions	-	292,450	864,802	207,572	(27,044)	110,853	12,160
Benefit payments including employee refunds	(535,595)	(639,638)	(779,102)	(713,057)	(699,661)	(335,192)	(244,837)
Other	-	-	-	-	-	-	-
Net change in total OPEB liability	52,855	1,174,403	826,899	27,870	(165,416)	(471,819)	(95,041)
Total OPEB liability, beginning of year	6,300,692	6,353,547	7,527,950	8,354,849	8,382,719	1,702,702	1,230,883
Total OPEB liability, end of year	\$ 6,353,547	\$ 7,527,950	\$ 8,354,849	\$ 8,382,719	\$ 8,217,303	\$ 1,230,883	\$ 1,135,842
Plan Fiduciary Net Position							
Contributions-employer	\$ 500,000	\$ -	\$ 779,102	\$ 713,057	\$ 699,661	\$ -	\$ -
Contributions/benefit payments made from general operating funds	535,595	639,638	-	-	-	335,192	244,837
Net Investment income	198,865	151,458	62,008	50,205	618,036	(54,370)	44,113
Benefit payments including employee refunds	(535,595)	(639,638)	(779,102)	(713,057)	(699,661)	(335,192)	(244,837)
Administrative expense	(4,014)	(4,917)	(4,396)	(3,939)	(4,546)	(687)	(1,117)
Other	-	-	-	-	-	-	-
Net change in plan fiduciary net position	694,851	146,541	57,612	46,266	613,490	(55,057)	42,996
Plan fiduciary net position, beginning of year	1,253,420	1,948,271	2,094,812	2,152,424	2,198,690	647,015	591,958
Plan fiduciary net position, end of year	\$ 1,948,271	\$ 2,094,812	\$ 2,152,424	\$ 2,198,690	\$ 2,812,180	\$ 591,958	\$ 634,954
Employer net OPEB liability	\$ 4,405,276	\$ 5,433,138	\$ 6,202,425	\$ 6,184,029	\$ 5,405,123	\$ 638,925	\$ 500,888
Employer net OPEB liability reported by Grand Haven Board of Light and Power **	\$ 1,013,548	\$ 1,319,831	\$ 1,146,013	\$ 1,091,795	\$ 1,055,687	N/A	N/A
Plan fiduciary net position as a percentage of the total OPEB liability	31%	28%	26%	26%	34%	48%	56%
Covered employee payroll	\$ 11,180,895	\$ 5,433,138	\$ 5,833,306	\$ 4,286,167	\$ 4,228,786	\$ 1,187,543	\$ 1,097,102
Employer's net OPEB liability as a percentage of covered employee payroll	39%	100%	106%	144%	128%	54%	46%

Notes to schedule:

**The above schedule provides information for the City of Grand Haven plan as a whole through 2021 with the exception of this item.

The Grand Haven Board of Light and Power defined benefit pension plan was split from, and is presented separately from, the City plan beginning in 2022.

Above data is based on a June 30 measurement date.

GRAND HAVEN BOARD OF LIGHT AND POWER

DEFINED BENEFIT OPEB PLAN SCHEDULE OF EMPLOYER CONTRIBUTIONS

FOR THE YEARS ENDED JUNE 30, 2017 through 2023

Fiscal Year end	Actuarially determined contributions **	Contributions in relation to the actuarially determined contribution **	Contribution deficiency (excess) **	Covered employee payroll **	Contributions as a percentage of covered employee payroll **
6/30/2017	\$ 202,700	\$ 208,736	\$ (6,036)	\$ 4,398,937	5%
6/30/2018	215,813	215,813	-	3,280,409	7%
6/30/2019	212,789	212,789	-	3,041,327	7%
6/30/2020	273,794	280,815	(7,021)	1,738,293	16%
6/30/2021	251,488	212,119	39,369	1,720,867	12%
6/30/2022	240,636	335,192	(94,556)	1,187,543	28%
6/30/2023	123,449	244,837	(121,388)	1,097,102	22%

Notes to schedule

Actuarial cost method	Entry Age
Amortization method	Level percent, closed
Remaining amortization period	6 years
Asset valuation method	Market value
Inflation	2.25%
Healthcare cost trend rates	7.25% graded down .25% per year until reaching 4.5%
Salary increases	3.00%
Investment rate of return	7% (7.35% through 2021, 7.75% 2017-2019)
Retirement age	Varies depending on plan adoption
Mortality	2010 Employee and Healthy Retiree; headcount weighted, 2021 Improvement

SCHEDULE OF INVESTMENT RETURNS

FOR THE YEARS ENDED JUNE 30, 2017 through 2023

Fiscal Year end	Annual money-weighted rate of return net of investment expense
6/30/2017	12.2%
6/30/2018	7.7%
6/30/2019	2.9%
6/30/2020	7.2%
6/30/2021	28.1%
6/30/2022	-4.4%
6/30/2023	7.2%

Notes to schedule:

Above returns are based on a measurement date of June 30.

**The above schedule provides information for the City of Grand Haven plan as a whole through 2021 with the exception of this item.

The Grand Haven Board of Light and Power defined benefit pension plan was split from and is presented separately from the City plan beginning in 2022.

INTERNAL CONTROL AND COMPLIANCE



Vredeveld Haefner LLC

CPAs and Consultants
10302 20th Avenue
Grand Rapids, MI 49534
Fax (616) 828-0307

Douglas J. Vredeveld, CPA
(616) 446-7474
Peter S. Haefner, CPA
(616) 460-9388

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

October 27, 2023

Board of Directors
Grand Haven Board of Light and Power
Grand Haven, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Grand Haven Board of Light and Power, Grand Haven, Michigan (the Board) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements, and have issued our report thereon dated October 27, 2023.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Board's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Board's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Vredenveld Haefner LLC